



CONGRESSIONAL **PRO-LIFE CAUCUS**

Summary of GAO Report: Federal Funding for Abortion Advocates (2019-2021)

EXECUTIVE SUMMARY

On December 12, 2023, the Government Accountability Office (GAO) released a report detailing the federal funding received by abortion promoting organizations over the course of three years (FY2019-FY2021). This report was requested by Members of Congress on January 18, 2022.

This summary uses GAO data to provide a snapshot of each of the national and international abortion providers named in this report: **Planned Parenthood Federation of America (PPFA)**, **MSI Reproductive Choices (MSI)**, and **International Planned Parenthood Federation (IPPF)**.

Table of Contents

Planned Parenthood Federation of America.....	Page 2
International Planned Parenthood Federation.....	Page 6
MSI Reproductive Choices.....	Page 7

These abortion advocacy groups received \$1.89 billion in federal funding. Most federal funding was disbursed through the Department of Health and Human Services (HHS) and the United States Agency for International Development (USAID).

Federal Funding Received by Abortion Advocates

Planned Parenthood Federation of America: \$1.78 billion
\$1.53 billion of this funding comes from combined federal and state funds obtained through three federal programs (Medicaid, CHIP and Medicare).

International Planned Parenthood Federation: \$2.03 million

MSI Reproductive Choices: \$1.35 million

Four domestic regional organizations: \$107.74 million

TOTAL FUNDING FOR ABORTION ADVOCATES: \$1.89 BILLION

Note: "Federal funding received" underestimates funding received. It does not capture subgrants, subcontracts, or funding disbursed through the states.

The funds covered in this report are protected by the Hyde and Helms Amendments, protections in annual appropriations bills that ensure that funds are not used to pay for abortion. However, neither the Hyde nor Helms amendments limit funding for abortion providers. Federal funding of abortion providers expands the reach and influence of abortion advocates, giving taxpayers' stamp of approval to the agenda of abortion advocates.

PLANNED PARENTHOOD FEDERATION OF AMERICA

Overview of Planned Parenthood Federation of America

- Planned Parenthood Foundation of America (PPFA) is the nation’s largest abortion provider. It has 49 affiliates and nearly 600 health centers.¹
- In fiscal year (FY) 2021, Planned Parenthood performed **374,155 abortions**.² This means that Planned Parenthood performed 1,025 abortions every day. It performed 1 abortion every 2 minutes. Between 2019-2021, Planned Parenthood performed **1.11 million abortions**.³
- In FY 2021, abortion made up **97.9%** of the “services” that Planned Parenthood provided for pregnant women.⁴
- Planned Parenthood has killed over **9.3 million unborn children** since 1970.⁵

Federal Funding Received by Planned Parenthood in 2019-2021:

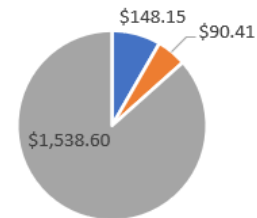
- Between 2019-2021, Planned Parenthood received approximately **\$1.78 billion** in federal funding.^{6 7} This is an average of **\$592 million every year**.
- Planned Parenthood received this funding from three categories:

- **Reimbursements from Medicaid, Medicare, and CHIP Reimbursements: \$1.53 billion**⁸

*NOTE: Medicaid is a joint federal-state program, so this number does not reflect exclusively federal funding. Since 1972, the federal government has reimbursed states at 90% for all family planning services and supplies.*⁹

- **Federal Funding in Grants and Cooperative Agreements: \$148.15 million**¹⁰
- **Loans Forgiven in the Paycheck Protection Program: \$90.41 million**¹¹

2019-2021 Federal Funding for Planned Parenthood
(Funding in millions)



■ Federal Funding in Grants (8%)
■ Paycheck Protection Loans Forgiven (5%)
■ Medicare/Medicaid/CHIP Funding Received (87%)

¹ “Our Mission.” Planned Parenthood. Accessed October 20, 2023. <https://www.plannedparenthood.org/about-us/who-we-are/mission#:~:text=49%20distinct%20and%20locally%20run,%2C%20and%20high%20quality%20services>.

² *The report measured from October 1, 2020, to September 30, 2021.* Annual Report 2021-2022. Planned Parenthood. https://cdn.plannedparenthood.org/uploads/filer_public/25/ed/25ed2675-fbbc-453b-8b35-f8ddaa025b57/281222-ppfa-annualreport-c3-digital.pdf

³ According to Planned Parenthood annual reports, it performed 374,155 abortions in FY2021, 383,460 abortions in FY2020, and 354,871 abortions in FY2019. This is a total of 1,112,486 abortions over three years.

⁴ Annual Report 2021-2022. Planned Parenthood. https://cdn.plannedparenthood.org/uploads/filer_public/25/ed/25ed2675-fbbc-453b-8b35-f8ddaa025b57/281222-ppfa-annualreport-c3-digital.pdf

⁵ This number was compiled by adding the number of abortions reported in each annual report from Planned Parenthood from 1970-2021.

⁶ “Health Care Funding: Federal Funding for Certain Organizations Providing Health-Related Services, 2019 through 2022.” [GAO-24-106215] Government Accountability Office. This number is calculated by adding reimbursements (\$1.78 billion), federal funding in grants (\$148.15 million), and loans forgiven in the Paycheck Protection Program (\$90.41).

⁷ Federal Funds Received (also known as a Disbursement): Amounts paid directly to selected organizations by federal agencies, in cash or cash equivalents, to satisfy government obligations. Funds that are disbursed do not necessarily have to be spent, or expended, by the recipient within the same fiscal year.

⁸ Table 16. GAO-24-106215. Page 37.

⁹ [Kaiser Family Foundation Report](#): “Medicaid and Family Planning.” For legal citation, see Section 1903(a)(5) of the Social Security Act.

¹⁰ Table 15. GAO-24-106215. Page 35.

¹¹ Table 17. GAO-24-106215. Page 43.

Analysis of overall changes in Planned Parenthood’s level of federal funding

Since the last GAO report was released for 2016-2018, Planned Parenthood’s level of discretionary funding dropped significantly. However, its reimbursements from federal health programs grew, and it received \$90.4 million in forgivable loans from the Paycheck Protection Program. Overall, the federal funding Planned Parenthood received in 2019-2021 grew by \$170 million.

Comparison of Federal Funding Received by Planned Parenthood in 2016-2018 and in 2019-2021		
	2016-2018¹²	2019-2021
Medicaid, Medicare, CHIP	\$1.3 billion ¹³	\$1.54 billion
Discretionary Funding	\$304 million ¹⁴	\$148 million
Paycheck Protection Program	0	\$90 million
TOTAL	\$1.6 billion	\$1.7 billion

Top Funding Streams for Grants and Cooperative Agreements

35 Planned Parenthood affiliates reported expending¹⁵ \$126 million in federal funding between 2019 and 2021.¹⁶

This amount is significantly lower than the reported expenditure by Planned Parenthood affiliates previously identified by GAO. In the last GAO report (covering 2016-2018), 39 Planned Parenthood affiliates reported expending approximately \$271 million.¹⁷

Between 2019 and 2021, the programs through which Planned Parenthood affiliates expended the most funding are listed below:

Major Funding Streams for Grants and Cooperative Agreements	
Programs	Dollars in Millions
<i>Unless otherwise noted, all programs are administered through the Department of Health and Human Services</i>	
Title X Family Planning Services (CFDA #: 93.217)	\$53.86
Teenage Pregnancy Prevention Program (CFDA #: 92.397)	\$12.28
Maternal and Child Health Services Block Grant (CFDA #: 93.994)	\$10.92
Department of Agriculture: WIC Program (CFDA #: 10.557)	\$9.46
Social Services Block Grant (CFDA#: 93.667)	\$8.21
ACA Personal Responsibility Education Program (CFDA #: 93.092)	\$7.54
Department of Justice: Crime Victim Assistance (CFDA#: 16.575)	\$4.64
Temporary Assistance for Needy Families (CFDA #: 93.558)	\$4.50
Medical Assistance Program (CFDA#: 93.778)	\$3.09
HIV Emergency Relief Project Grants (CFDA#: 93.914)	\$2.43
Provider Relief Fund (CFDA#: 93.498)	\$1.65
HIV Prevention Activities (CFDA#: 93.865)	\$1.46

¹² The data in this column is derived from “[Health Care Funding: Federal Obligations to and Funds Received by Certain Organizations Involved in Health-Related Services, 2016 through 2018](https://www.gao.gov/assets/gao-21-188r.pdf)” [GAO-21-188R], published by GAO on December 21, 2020. <https://www.gao.gov/assets/gao-21-188r.pdf>

¹³ Table 9. GAO-21-188R. Page 24.

¹⁴ Table 8. GAO-21-188R. Page 21.

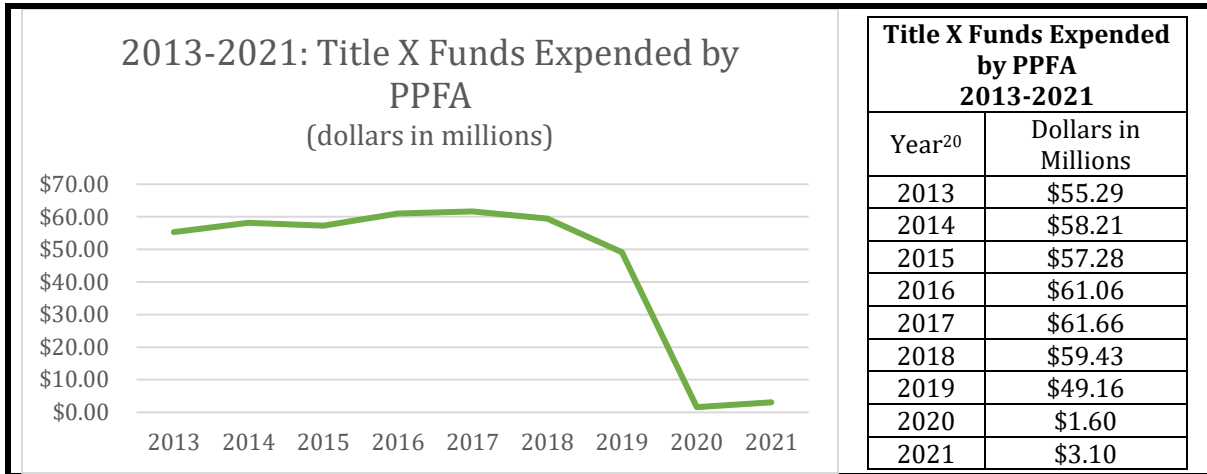
¹⁵ **Expenditure:** Reported spending by entities. Expenditures included in the report reflect funds provided both directly by the federal government and funds provided indirectly as a subgrant. Expenditure information was obtained by GAO from publicly available single audit reports, or directly from the organization.

¹⁶ Table 15. GAO-24-106215. Page 35.

¹⁷ Table 1. “Health Care Funding: Planned Parenthood Federation of America Affiliates’ Expenditures of Federal Funds, 2016 through 2018.” [GAO-21-608R]. Government Accountability Office. June 22, 2021. <https://www.gao.gov/assets/gao-21-608r.pdf#page=12>

Impact of the Protecting Life Rule

Title X is Planned Parenthood’s largest discretionary source of federal funding. On March 4, 2019, the Trump Administration published the final Protect Life Rule, which prevented Title X grantees from referring for abortion and required them to maintain physical and financial separation from abortion providers.¹⁸ Planned Parenthood refused to comply with these terms. The GAO found that this “led almost all affiliates to discontinue using family planning grants under Title X.”¹⁹



The Protecting Life Rule significantly reduced Planned Parenthood’s access to those funds. Between 2013-2019, Planned Parenthood expended an average of \$57 million dollars through Title X every year.²¹ Between 2020 and 2021, it expended just \$4.7 million.

Funding from the Paycheck Protection Program

The Coronavirus Aid, Relief, and Economic Security (“CARES”) Act (P.L. 116-36) provided funding for the Paycheck Protection Program (PPP). This program offered federally guaranteed, forgivable loans to help small businesses and non-profits retain their employees during the COVID-19 pandemic. It applied the Small Business Administration’s [affiliation rules](#) to determine whether applicants qualified for this assistance. Businesses with more than 500 employees across all their affiliate entities (with a narrow exemption for hotels and restaurants) were ineligible for PPP funding.²²

As articulated in Rep. Claudia Tenney’s November 2022 [letter](#) to the Inspector General of the Small Businesses Administration, pro-life Members of Congress argued that Planned Parenthood organizations should be considered affiliated because Planned Parenthood’s corporate office exercises control over its affiliates and provides them with considerable funding and support.²³ Therefore, Planned Parenthood’s 16,000 employees nationwide made it ineligible for PPP loans.

The Small Business Administration, however, chose to provide Planned Parenthood with PPP loans.

GAO found Planned Parenthood received \$90.4 million in forgiven PPP loans.²⁴ This diminished the purpose of the PPP, which was intended to assist truly independent small businesses.

¹⁸ Compliance With Statutory Program Integrity Requirements. 84 FR 7714. March 4, 2019. <https://www.federalregister.gov/documents/2019/03/04/2019-03461/compliance-with-statutory-program-integrity-requirements>

¹⁹ Table 2. GAO-24-106215. Page 9.

²⁰ Amounts for 2013-2015 drawn from Table 30 of “Health Care Funding: Federal Obligations to and Expenditures by Selected Organizations Involved in Health-Related Activities, Fiscal Years 2013–2015.” [GAO-18-204R]. GAO. March 16, 2018. Page 53. <https://www.gao.gov/assets/gao-18-204r.pdf>. Amounts for 2016-2018 drawn from Table 2 of GAO-21-608R. Amounts for 2019-2021 drawn from Table 20 of GAO-24-106215.

²¹ The average of the amounts of 2013-2019 was calculated using the data provided from the 2013-2015, 2016-2018, and 2019-2021 GAO reports.

²² “First Draw PPP loan.” Small Business Administration. Accessed December 7, 2023. <https://www.sba.gov/funding-programs/loans/covid-19-relief-options/paycheck-protection-program/first-draw-ppp-loan>

²³ Letter from Rep. Claudia Tenney to Mike Ware, Inspector General of the Small Business Administration on November 2, 2022.

²⁴ Table 17. GAO-24-106215. Page 44.

Overview of data on Planned Parenthood affiliates

The report lists the amount of funding received by each Planned Parenthood affiliate. The affiliates below received at least \$20 million over the reported period. *(The sums listed below combine the federal funds received with payments from Medicare, Medicaid, and CHIP):*

PPFA Affiliates Receiving At Least \$20 Million between 2019-2021		
Affiliate	State(s)	Funding (in millions)
Planned Parenthood Mar Monte	CA,NV	\$247.66
Planned Parenthood of the Pacific Southwest	CA	\$219.35
Planned Parenthood of Orange & San Bernardino Counties	CA	\$215.78
Planned Parenthood Los Angeles	CA	\$196.69
Planned Parenthood Northern California	CA	\$109.93
Planned Parenthood of Greater New York	NY	\$70.22
Planned Parenthood of Wisconsin	WI	\$52.26
Planned Parenthood of Southern New England	CT,RI	\$50.66
Planned Parenthood Pasadena and San Gabriel Valley	CA	\$50.36
Planned Parenthood of North Central States	MN,NE,SD	\$48.79
Planned Parenthood California Central Coast	CA	\$41.02
Planned Parenthood of the Rocky Mountains	CO,NM,NV,WY	\$33.8
Planned Parenthood Columbia Willamette	OR,WA	\$32.13
Planned Parenthood of Illinois	IL	\$29.99
Planned Parenthood of the Great Northwest, Hawai'i, Alaska, Indiana Kentucky	AK,HI,ID,IN,KY,WA	\$29.94
Planned Parenthood of Northern, Central, and Greater Northern New Jersey	NJ	\$28.76
Planned Parenthood Hudson Peconic	NY	\$27.15
Planned Parenthood of Greater Washington and North Idaho	WA,ID	\$23.38
Planned Parenthood of Greater Ohio	OH	\$21.78
Planned Parenthood of Maryland	MD	\$21.34
Planned Parenthood of Central and Western New York	NY	\$20.08

INTERNATIONAL PLANNED PARENTHOOD FEDERATION (IPPF)

Overview of International Planned Parenthood Federation (IPPF)

IPPF is an international organization with 150 Member Associations that [operate](#) in 146 countries.²⁵ Abortion is central to IPPF's mission.

According to its most recent [annual report](#), in 2022, IPPF provided 5 million “abortion-related services,” an 11% increase from 2021. In 2005, IPPF provided 219,229 “abortion-related services.”²⁶ Just eighteen years later, IPPF provided *23 times more* “abortion-related services.” In 2022, IPPF member associations facilitated over 14,000 chemical abortions; this was three times more than the amount in 2021.²⁷

IPPF aggressively engages in pro-abortion advocacy. IPPF claims 28 “advocacy wins” promoting abortion in 2022.²⁸ Profamilia, the IPPF affiliate in Colombia “has campaigned for years to decriminalize abortion and played a key role in helping to bring about the [Constitutional Court] decision” in February 2022 to allow abortion within 24 weeks of pregnancy.”²⁹

Impact of the Protecting Life in Global Health Assistance on IPPF

In May 2017, President Trump's Administration implemented the “Protecting Life in Global Health Assistance (PLGHA),” which prohibited foreign aid funding from going to foreign nongovernmental organizations (NGOs) that promote or perform abortions.³⁰ PLGHA applied to approximately \$8.8 billion in global health assistance.³¹ President Joe Biden rescinded the policy in January 2021.³²

PLGHA did not reduce the amount of federal funding available for global health and family planning programs. Organizations could choose to give up their abortion activities and continue to receive U.S. grant money, or they could forfeit U.S. grant money if they continue to engage in abortion.

After PLGHA was established, IPPF publicly stated that it was unwilling to comply with the terms.

IPPF later stated, “At the time of the reinstatement of the Global Gag Rule (GGR) in January 2017, IPPF had 53 projects operating in 32 countries in Latin America and the Caribbean, Sub-Saharan Africa, and South Asia.”³³ It reports losing \$100 million when it declined the terms of PLGHA and withdrew from funding.³⁴ It states that services provided by Member Associations decreased up to 42% from 2016-2017.³⁵

Funding for IPPF between 2019-2021

Between 2019-2021, IPPF received approximately \$2 million in federal funding.³⁶

²⁵ “About Us.” International Planned Parenthood Federation. Accessed November 15, 2023. <https://www.ippf.org/about-us>

²⁶ 2008 IPPF Annual Performance Report <https://www.ippf.org/sites/default/files/apr0809.pdf>

²⁷ 2022 Annual Performance Report.” International Planned Parenthood Federation. <https://www.ippf.org/resource/2022-annual-performance-report>

²⁸ 2022 Annual Performance Report.” International Planned Parenthood Federation. <https://www.ippf.org/resource/2022-annual-performance-report>

²⁹ 2022 Annual Performance Report.” International Planned Parenthood Federation. <https://www.ippf.org/resource/2022-annual-performance-report>

³⁰ “Protecting Life in Global Health Assistance.” Department of State. May 15, 2017. <https://2017-2021.state.gov/protecting-life-in-global-health-assistance-2/>

³¹ “Background Briefing: Senior Administration Officials on Protecting Life in Global Health Assistance.” Department of State. May 15, 2017. <https://2017-2021.state.gov/background-briefing-senior-administration-officials-on-protecting-life-in-global-health-assistance/>

³² President Joe Biden. “Memorandum on Protecting Women's Health at Home and Abroad.” January 28, 2021.

<https://www.whitehouse.gov/briefing-room/presidential-actions/2021/01/28/memorandum-on-protecting-womens-health-at-home-and-abroad/>

³³ “Global Gag Rule.” International Planned Parenthood Federation. Accessed March 31, 2021. <https://www.ippf.org/global-gag-rule>

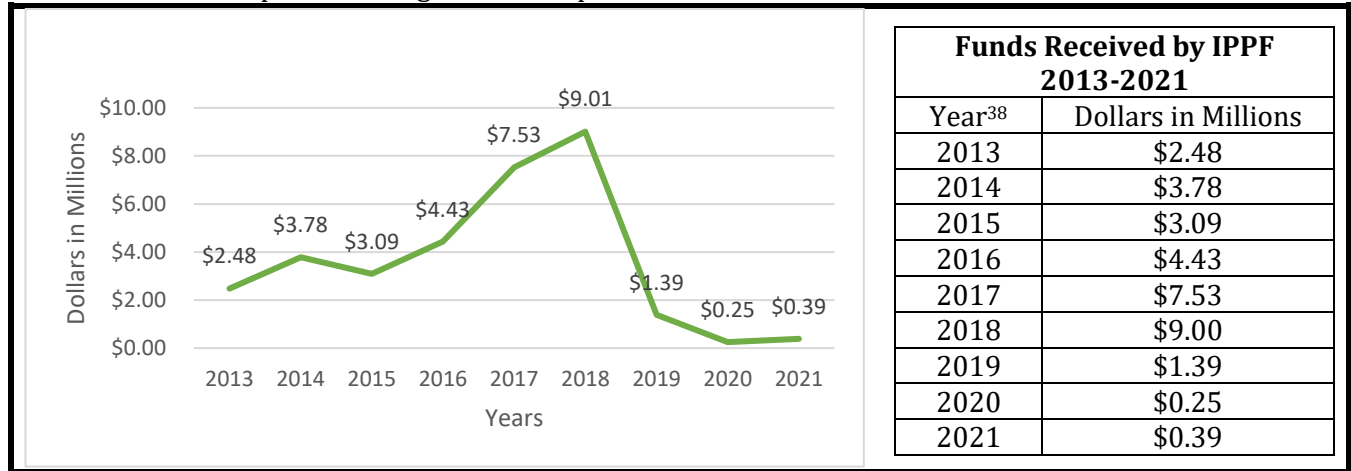
³⁴ Ibid.

³⁵ Ibid.

³⁶ Table 24. GAO-24-106215. Page 53.

Even though IPPF had forfeited new federal funding by refusing to comply with PLGHA, GAO explains that the \$2 million dollars had been previously obligated. It notes, “Federal funding obligated to an organization in any 1 year may be received by the organization in a different year or across multiple years.”³⁷

\$2 million dollars represents a significant drop in federal funds received since 2013, as shown below:



MSI REPRODUCTIVE CHOICES (MSI)

Overview of MSI Reproductive Choices (MSI)

MSI is an international organization that operates in 37 countries.³⁹ It states that providing abortions is part of its “one aim.”⁴⁰ MSI reported that in 2020 it provided 4 million “abortions and post-abortion care services.”⁴¹ MSI states that, by 2030, it aims to provide 1 out of every 3 abortions in the countries where it operates.⁴²

MSI advertises providing chemical and surgical abortions at its own [service centers](#), through partnerships with private sector health providers (called “[social franchising](#)”), and through local pharmacists and community health workers that [MSI boasts](#) it has “trained to provide medical abortions.”⁴³

MSI was established in 1976 as Marie Stopes International. It was named after the woman who founded the first birth control center in Britain and supported the eugenics movement. In 2020, after forty-four years, MSI acknowledged Marie Stopes’ ties to the eugenics movement and officially removed her from its name.⁴⁴

MSI’s “[Scaling Up for Excellence](#)” report proclaimed the organization’s goal to double provision of medical (chemical) abortion by 2020.⁴⁵ To do so, MSI commits to “work to remove policy and clinical restrictions that limit access to... abortion”⁴⁶

MSI [seeks to overturn](#) pro-life laws in other nations. It [takes credit](#) for expanding the number of legal indications for abortion in Sierra Leone, Malawi, and Bolivia, expanding chemical abortion in the Democratic Republic of Congo, and progress toward “public financing of reproductive health service in

³⁷ GAO-24-106215. Page 53.

³⁸ Amounts for 2013-2015 drawn from Table 17 of [\[GAO-18-204R\]](#), amounts for 2016-2018 drawn from Table 12 of [GAO-21-188R](#), and amounts for 2019-2021 drawn from Table 24 of [GAO-24-106215](#).

³⁹ MSI 2030: Our 2021-2030 Strategy. November 2020. <https://www.msichoices.org/media/3919/msi-2030-external-strategy-11112020.pdf>

⁴⁰ MSI Reproductive Choices. “Working with Us.” <<https://www.msichoices.org/careers/working-with-us/>>.

⁴¹ MSI Annual Report. Page 8. <https://www.msichoices.org/media/4464/msi-annual-report-2021.pdf>

⁴² MSI 2030: Our 2021-2030 Strategy. Page 4. <<https://www.msichoices.org/media/3919/msi-2030-external-strategy-11112020.pdf>>

⁴³ “Stronger Together: Global Impact Report 2019.” Marie Stopes International. <https://www.msichoices.org/media/3814/global-impact-report-2019.pdf>

⁴⁴ MSI Reproductive Choices. “Press Release: Marie Stopes International announces new name as it launches a new strategy.” Nov. 17, 2020. <https://www.msichoices.org/news/2020/11/marie-stopes-international-announces-new-name-as-it-launches-a-new-strategy/>

⁴⁵ MSI Reproductive Choices. “Scaling Up Excellence.” Page 3 <<https://www.msichoices.org/resources/scaling-up-excellence/>>

⁴⁶ MSI Reproductive Choices. “Scaling Up Excellence.” Page 4 <<https://www.msichoices.org/resources/scaling-up-excellence/>>

Jigawa State, Nigeria.”⁴⁷ In its 2020 Annual Report, says its “Scaling Up for Excellence” strategy contributed to “removing a total of 56 policy restrictions.”⁴⁸ In 2020, it takes credit for removing “six policy restrictions” dealing with abortion in Malawai, Burkina Faso, Kenya, Madagascar, and Mali.⁴⁹

Impact of the Protecting Life in Global Health Assistance on MSI

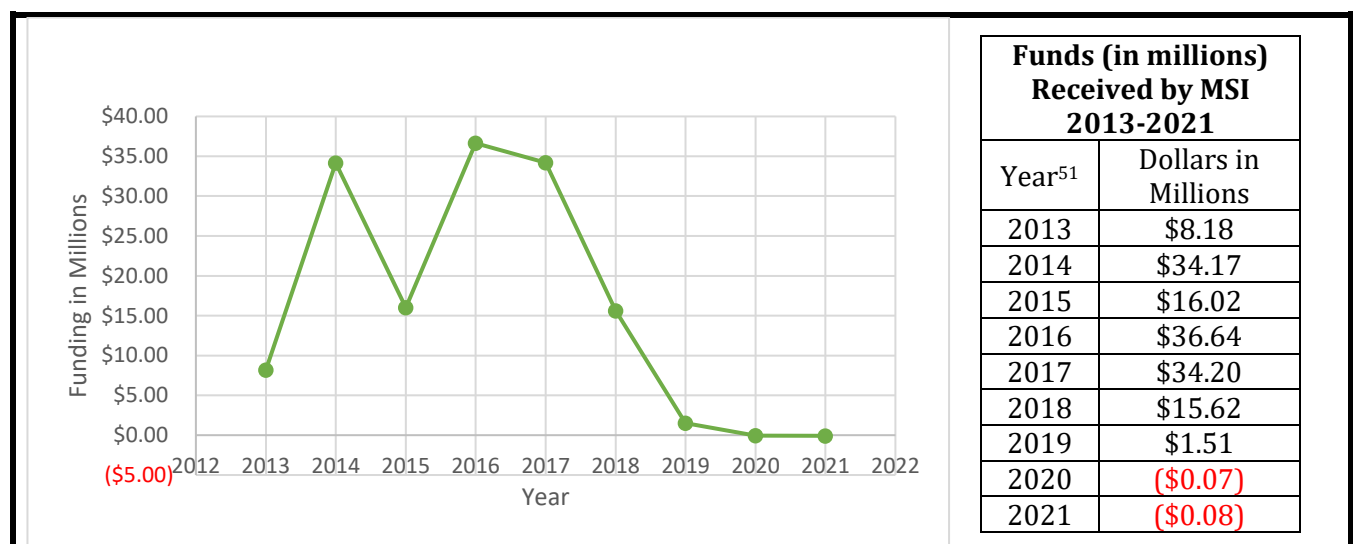
In May 2017, President Trump’s Administration implemented the “Protecting Life in Global Health Assistance (PLGHA),” which prohibited foreign aid funding from going to foreign nongovernmental organizations (NGOs) that promote or perform abortions. PLGHA applied to approximately \$8.8 billion in global health assistance. President Joe Biden rescinded the policy in January 2021.

Like IPPF (described above), MSI stated that it was unwilling to comply with the terms of PLGHA and forfeited federal funding.

Funding for MSI between 2019-2021

Between 2019-2021, MSI reported receiving \$1.35 million in federal funding.⁵⁰ Despite refusing to accept the conditions of PLGHA, MSI was allowed to expend any previously obligated funds.

\$1.35 million dollars represents a significant drop in federal funds received since 2013, as shown below:



⁴⁷ “Global Impact Report 2019. Marie Stopes International.” Page 17. <https://www.mariestopes.org/media/3814/global-impact-report-2019.pdf>

⁴⁸ 2020 Annual Report and Financial Statements. MSI Reproductive Choices. Page 17. <https://www.mschoices.org/media/4217/msi-annual-report-2020-single.pdf>

⁴⁹ 2020 Annual Report and Financial Statements. MSI Reproductive Choices. Page 17. <https://www.mschoices.org/media/4217/msi-annual-report-2020-single.pdf>

⁵⁰ Table 26. GAO-24-106215. Page 56.

⁵¹ Amounts for 2013-2015 drawn from Table 17 of [GAO-18-204R], amounts for 2016-2018 drawn from Table 15 of GAO-21-188R, and amounts for 2019-2021 drawn from Table 26 of GAO-24-106215.